

**UNITED STATES DISTRICT COURT  
SOUTHERN DISTRICT OF NEW YORK**

Emily Gallagher, Suraj Patel, Katherine Stabile, Jillian Santella, Aaron Seabright, James C. McNamee, Kristin Sage Rockerman, Maria Barva, Miriam Lazewatsky, Myles Peterson, Samantha Pinsky, Christian O'Toole, Tess Harkin, Caitlin Phung, Antonio Pontex-Nunez, *individually, and on behalf of all others similarly situated,*

*Plaintiffs,*

v.

New York State Board of Elections; Peter S. Kosinski, Andrew Spano, and Douglas Kellner, *individually and in their official capacities as Commissioners of the New York State Board of Elections;* Todd D. Valentine, Robert A. Brehm, *individually and in their official capacities as Co-Executive Directors of the New York State Board of Elections;* and Andrew Cuomo as Governor of the State of New York,

*Defendants.*

Docket No. \_\_\_\_\_

**COMPLAINT**

Plaintiffs, for their complaint, allege as follows:

**INTRODUCTION**

1. This action concerns an election law snafu, created by executive order in the middle of a pandemic, that stands to disenfranchise a massive number of voters, without any warning or anything resembling Constitutionally adequate protections. In Brooklyn alone, it is estimated that almost 4% or over 16,000 ballots will be invalidated due to no fault of the voter.<sup>1</sup>

The problem is simple:

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<sup>1</sup> Interview with Brooklyn Democratic Chairperson Rodneyse Bichotte on NY1  
<https://www.nyl.com/nyc/all-boroughs/inside-city-hall/2020/07/10/assemblymember-rodneyse-bichotte--some-mail-in-ballots-could-be-thrown-out#>

- a. The United States Postal Service (“USPS”) traditionally only postmarks envelopes that have postage on them (in part to prevent postage from being re-used). USPS does *not* traditionally postmark prepaid envelopes.<sup>2</sup>
- b. Under Governor Cuomo’s Executive Order 202.26, New York shifted from a voter-paid absentee voting system (voters applied their own stamps to the envelopes, which would then be postmarked by USPS) to a pre-paid absentee voting system (voters do not apply stamps to envelopes, and the USPS would therefore *not* postmark the envelopes).
- c. NY Elec. L. §8-412 requires<sup>3</sup> that absentee ballots to “show[] a cancellation mark of the United States postal service or a foreign country’s postal service, or showing a dated endorsement of receipt by another agency of the United States government, with a date which is ascertained to be not later than the day of the election.”

2. The net effect is that thousands of voters will simply have their votes discarded, because they did not know to demand USPS step outside of its normal procedures and stamp their ballots (or indeed, did not know that they should not drop the ballots in a corner mailbox).

3. As the Supreme Court has long recognized, the right to vote is *the* “fundamental political right, because [it is] preservative of all rights.” *Yick Wo v. Hopkins*, 118 U.S. 356, 370 (1886). This jurisprudential and political touch point has become so well accepted that that the qualification that preceded the declaration in *Yick Wo* – that voting is a “privilege merely conceded by society according to its will, under certain conditions” – sounds unfathomably

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<sup>2</sup> That is, envelopes that state “NO POSTAGE NECESSARY IF MAILED IN THE UNITED STATES” and “POSTAGE WILL BE PAID BY THE ADDRESSEE.”

<sup>3</sup> Technically speaking, §8-412 provides that a “board of elections shall cause all absentee ballots” with a postmark “to be cast and counted,” but contains corresponding no limit on the discretion to count other ballots. *Id* (emphasis added). That said, since the Board has interpreted the law to included an implied “shall not,” this suit will take the point as given.

foreign. *Id.* Compare, e.g., *Reynolds v. Sims*, 377 U.S. 533, 561-62 (1964) (“Undoubtedly, the right of suffrage is a fundamental matter in a free and democratic society.”). In short: “[n]o right is more precious in a free country than that of having a voice in the election of those who make the laws under which, as good citizens, we must live.” *Wesberry v. Sanders*, 376 U.S. 1, 17 (1964).

4. Yet, the Board of Elections would simply throw out thousands of ballots as a cost of doing business.

5. This action primarily seeks what might be construed as two kinds of relief: first, emergency relief relating to the counting of votes currently going on with regard to the June 23, 2020 election – whose result will be certified on or about August 3, 2020 – and second, relief looking forward to any other election conducted under Executive Order 202.26. In both cases, however, the relief itself is straightforward: count every ballot received before the already-existing cut-off (e.g., June 30 for the June 23 election), regardless of whether the USPS happens to have disregarded its long-standing practice in order to specially stamp the ballot.

### **JURISDICTION AND VENUE**

6. This Court has federal question jurisdiction under 42 U.S.C. § 1983 and 28 U.S.C. § 1331.

7. Declaratory relief is available pursuant to 28 U.S.C. §§ 2201 and § 2202.

8. The Court has ancillary jurisdiction over Plaintiff’s state law claims pursuant to 28 U.S.C. § 1367.

9. Venue is proper in this district pursuant to 28 U.S.C. § 1391, as some of the Plaintiffs live in this district and the acts, and many of the transactions that give rise to this action occurred, in substantial part, in this district.

10. Venue is also proper in this district because Defendants' principal place of business in this District.

### **PARTIES**

11. Plaintiff Emily Gallagher is a registered Democrat in Kings County and is a candidate on the ballot in the Democratic Primary for Assembly District 50 in Kings County.

12. Plaintiff Suraj Patel is a registered Democrat in New York County and is a candidate on the ballot in the Democratic Primary for Congress in the 12<sup>th</sup> Congressional District encompassing New York, Kings and Queens counties.

13. Plaintiff Katherine Stabile is a registered voter enrolled in the Democratic Party and a resident of Queens County. Ms. Stabile did not receive her ballot until June 23. Ms. Stabile promptly submitted her completed ballot to a United States Postal Service mailbox on the same day on June 23. Ms. Stabile's ballot envelope was postmarked later than June 23 and has been deemed "invalid" by Board of Elections.

14. Plaintiff Jillian Santella is a registered voter enrolled in the Democratic Party and a resident of Queens County. Ms. Santella voted by absentee ballot on June 22, delivering her ballot to a United States Postal Service mailbox. Ms. Santella's ballot envelope was postmarked later than June 23, and has been deemed "invalid" by the Board of Elections.

15. Plaintiff Aaron Seawright is a registered voter enrolled in the Democratic Party and a resident of Kings County. Mr. Seawright voted by absentee ballot on June 22, delivering his ballot to a United States Postal Service mailbox. Upon information and belief, Mr. Seawright's ballot was not timely postmarked on June 23, and will be invalidated by the Board of Elections.

16. Plaintiff James McNamee is a registered voter enrolled in the Democratic Party and a resident of Kings County. Mr. McNamee voted by absentee ballot on June 22, delivering his ballot to a United States Postal Service mailbox. Upon information and belief, Mr. Seawright's ballot was not timely postmarked on June 23, and will be invalidated by the Board of Elections.

17. Plaintiff Kristin Sage Rockerman is a registered voter enrolled in the Democratic Party and a resident of Kings County. Mr. McNamee voted by absentee ballot on June 22, delivering his ballot to a United States Postal Service mailbox. Upon information and belief, Ms. Rockerman's ballot was not timely postmarked on June 23, and will be invalidated by the Board of Elections.

18. Plaintiff James McNamee is a registered voter enrolled in the Democratic Party and a resident of Kings County. Mr. McNamee voted by absentee ballot on June 22, delivering his ballot to a United States Postal Service mailbox. Upon information and belief, Mr. Seawright's ballot was not timely postmarked on June 23, and will be invalidated by the Board of Elections.

19. Plaintiff Maria Barva is a registered voter enrolled in the Democratic Party and a resident of Kings County. Ms. Barva voted by absentee ballot on June 22, delivering her ballot to a United States Postal Service mailbox. Upon information and belief, Ms. Barva's ballot was not timely postmarked on June 23, and will be invalidated by the Board of Elections.

20. Plaintiff Miriam Lazewatsky is a registered voter enrolled in the Democratic Party and a resident of Kings County. Ms. Lazewatsky voted by absentee ballot on June 22, delivering his ballot to a United States Postal Service mailbox. Upon information and belief, Ms.

Lazewatsky's ballot was not timely postmarked on June 23, and will be invalidated by the Board of Elections.

21. Plaintiff Myles Peterson is a registered voter enrolled in the Democratic Party and a resident of Kings County. Mr. Peterson voted by absentee ballot on June 22, delivering his ballot to a United States Postal Service mailbox. Upon information and belief, Mr. Peterson's ballot was not timely postmarked on June 23, and will be invalidated by the Board of Elections.

22. Plaintiff Samantha Pinsky is a registered voter enrolled in the Democratic Party and a resident of Kings County. Ms. Pinsky voted by absentee ballot on June 22, delivering her ballot to a United States Postal Service mailbox. Upon information and belief, Ms. Pinsky's ballot was not timely postmarked on June 23, and will be invalidated by the Board of Elections.

23. Plaintiff Christian O'Toole is a registered voter enrolled in the Democratic Party and a resident of Kings County. Mr. O'Toole voted by absentee ballot on June 22, delivering his ballot to a United States Postal Service mailbox. Upon information and belief, Mr. O'Toole's ballot was not timely postmarked on June 23, and will be invalidated by the Board of Elections.

24. Plaintiff Tess Harkin is a registered voter enrolled in the Democratic Party and a resident of Kings County. Ms. Harkin voted by absentee ballot on June 22, delivering her ballot to a United States Postal Service mailbox. Upon information and belief, Ms. Harkin's ballot was not timely postmarked on June 23, and will be invalidated by the Board of Elections.

25. Plaintiff Caitlin Phung is a registered voter enrolled in the Democratic Party and a resident of Kings County. Ms. Phung voted by absentee ballot on June 22, delivering her ballot to a United States Postal Service mailbox. Upon information and belief, Ms. Phung's ballot was not timely postmarked on June 23, and will be invalidated by the Board of Elections.

26. Plaintiff Antoio Pontex-Nunez is a registered voter enrolled in the Democratic Party and a resident of Kings County. Mr. Pontex-Nunez voted by absentee ballot on June 23, delivering his ballot to a United States Postal Service mailbox. Upon information and belief, Mr. Pontex-Nunez's ballot was not timely postmarked on June 23, and will be invalidated by the Board of Elections.

27. Defendant NY New York State Board of Elections ("NYS BOE") is the bipartisan agency vested with the responsibility for administration and enforcement of all laws relating to elections in New York State.

28. Defendants Peter S. Kosinski, Douglas A. Kellner, and Andrew J. Spano are commissioners and co-chairs of NYS BOE, and are sued in their official capacity under *Ex Parte Young*.

29. Defendants Todd D. Valentine and Robert A. Brehm are co-executive directors of the NYS BOE, and are sued in their official capacity under *Ex Parte Young*.

30. Defendant Andrew Cuomo is the Governor of the State of New York, and is sued in his official capacity under *Ex Parte Young*.

31. All Defendants (collectively, when not just "Defendants", the "Board"), to the extent personally involved with the decisions and policies discussed below, are also sued in their individual capacities.

32. The NY BOE, and the Board collectively, have created what Defendant Kellner described as "partnership" with the United States Postal Service ("USPS") "for conducting the election."<sup>4</sup>

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<sup>4</sup> <https://gothamist.com/news/heres-what-could-invalidate-your-absentee-ballot-and-its-beyond-your-control> ("Gothamist").

33. That “partnership” has involved extensive coordination, and extensive communication, as described in reporting in the *Gothamist* (*see* note 4).

34. In that partnership, USPS acts as an agent for the Board, and its acts and omissions can be attributed to the Board because through that partnership, the USPS’s policies and practices have been implemented by the Board. *Cf. Monell v. Department of Social Services*, 436 U.S. 658 (1978). *See also*, note 5, below.

35. Upon information and belief, the Defendants collectively possess the authority and power to provide the relief requested by Plaintiffs, and are therefore the correct *Ex Parte Young* defendants.<sup>5</sup>

### **FACTUAL ALLEGATIONS**

#### **Background and Facts on Absentee Ballots.**

36. In April and May of 2020, and in light of the ongoing pandemic, Governor Cuomo issued four relevant executive order concerning the use of absentee voting for upcoming elections. See N.Y. Exec. Order No. 202.15 (Apr. 9, 2020); N.Y. Exec. Order No. 202.23 (Apr. 24, 2020); N.Y. Exec. Order No. 202.26 (May 1, 2020); and N.Y. Exec. Order No. 202.28 (May 7, 2020). Of these:

- a. Executive Order 202.15 permitted voters affected by COVID-19, including those who are at risk of contracting COVID-19, to check the box “Temporary Illness” as the

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<sup>5</sup> In the alternative, if the Court finds that the Board’s “partnership” with the USPS does not require the Board to assure non-arbitrary treatment of votes by the USPS, Plaintiffs intend to seek leave to amend the Complaint to include USPS and request correction of all postmarks for envelopes placed in the mail on or before June 23. *Cf. Barbieri v. Hartsdale Post Office*, 863 F. Supp. 152, 153 (SDNY 1994) (a postmark is “subject to correction by the Postal Service” and New York’s “insist[ance] that the original erroneous postmark once affixed to the envelope containing the tax return is the only operative one” is wrong and runs afoul of the Supremacy Clause). Given the sheer scope of that undertaking, however, Plaintiffs believe such a request is premature.



reason for requesting an absentee ballot in connection with the June 23, 2020 primary election. N.Y. Exec. Order No. 202.15, at 3 (Apr. 9, 2020).

- b. Executive Order 202.23 required County Boards of Elections to send absentee ballot applications to all eligible voters.
- c. Executive Order 202.28 addressed other issues relating to absentee ballot eligibility.
- d. And, most relevantly to this case, Executive Order 202.26 “modified [N.Y. Elec. L. § 8-406] to the extent that any absentee ballot sent to a voter for a primary or special election to be held on June 23, 2020 shall be provided with a postage paid return envelope.”

37. Prior to N.Y. Exec. Order No. 202.26, however, absentee ballots sent to voters did not indicate they could be sent without postage, and the Board generally instructed voters to attach postage to their ballots.<sup>6</sup>

38. Thus, Executive Order 202.26 created a situation that never existed before: USPS’s national, general policy and practice would be to **not** stamp absentee ballots with a postmark, since there would be no stamp that needed to be cancelled.

39. Because of the new, general availability of absentee ballots, Board officials became overwhelmed with the record setting applications for absentee ballots. In New York City alone, more than 750,000 absentee applications were received.<sup>7</sup>

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<sup>6</sup> <https://www.propublica.org/article/mail-in-ballot-postage-becomes-a-surprising-and-unnecessary-cause-of-voter-anxiety>

<sup>7</sup> <https://nypost.com/2020/06/23/750k-nyc-democrats-requested-absentee-ballots-for-primary/>

40. However, there were widespread complaints of ballots never arriving and many arriving late.<sup>8</sup> Nonetheless, ultimately an unprecedented number of New Yorkers cast their votes by absentee ballot, an achievement that should be celebrated.

41. In terms of the absentee voting process, once a county board approves a voter's request to vote absentee, the board mails the voter the ballot(s) and return envelope. N.Y. Elec. Law § 8-406.

42. The voter is instructed to mark the absentee ballot, enclose it in the provided return envelope, and seal the envelope – which, under N.Y. Exec. Order No. 202.28, indicates “NO POSTAGE NECESSARY IF MAILED IN THE UNITED STATES” and “POSTAGE WILL BE PAID BY THE ADDRESSEE” (*see* Exhibit 1).

43. Public promotional materials and voter guides (and indeed, the absentee ballot envelope itself – *see* Exhibit 1) created by the NY BOE instructed voters that this cycle that there was no need to affix postage to their ballots – again, a departure from prior practice.

44. On June 7, 2020, Governor Cuomo signed legislation (S.8130-D/A.10516-A) extending the deadline to submit absentee ballots until the day of the election to June 23 given the concerns of late arriving ballots. The requirement for a postmark, despite Governor Cuomo's Exec. Order No. 202.26 virtually ensuring that no postmark would be on many ballots, was left untouched.

45. Thus, N.Y. Elec. L. § 8-412, for the purposes of the June 23 election, provides:

The board of elections shall cause all absentee ballots received by it before the close of the polls on election day and all ballots contained in envelopes showing a cancellation mark of the United States postal service or a foreign country's postal service, or showing a dated endorsement of receipt by another agency of the United States government, with a date which is ascertained to be not later than the

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<sup>8</sup> <https://www.cityandstateny.com/articles/politics/campaigns-elections/heres-whos-blame-tuesdays-disenfranchisement.html>

day of the election and received by such board of elections not later than seven days following the day of election to be cast and counted.

46. In other words (with the caveat in note 3), the law has a belt and suspenders to assure timeliness: it both requires (1) postmarks from election day or earlier *and* (2) receipt of the ballot by the board of elections by (in the present election cycle) June 30.

47. Upon information and belief, there is no *additional* assurance of timeliness of a ballot provided by the postmark when the receipt-by-June 30 requirement is in place.

#### **USPS Handling of Ballots.**

48. Upon information and belief, across the country, for decades, USPS locations have not and do not stamp ballots with postmarks when the postage is prepaid.

49. Upon information and belief, it has only been at the request of the Board that any USPS location postmarked ballots at all, a process that involved much “back and forth” and ultimately involved USPS confirming that it “would ensure election mail was postmarked, even though it was postage paid” and providing nominal “assurance that any ballot envelopes run through their automated machines would receive the necessary marking.” *See, Gothamist, supra*, note 4.

50. Upon information and belief, while the Board coordinated with New York State post offices, it failed to even notify many post office locations across the country.<sup>9</sup>

51. Thus, upon information and belief, there were out-of-state New York voters who were not even near a post office the Board *attempted* to get to change the longstanding practice of not postmarking pre-paid envelopes.

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<sup>9</sup> Admitted, such an endeavor would be an immense and likely futile undertaking. Changing USPS’s regular practice that has existed for decades, across the country, to account for a simultaneously novel and arcane application of New York State Election Law so that it was applied consistently in every local post office would be virtually impossible.

52. As Defendant Kellner has admitted, even in the coordination that the Board *did* engage in with the USPS “there were complaints [that] the postmark problem was never resolved.”

53. And, upon information and belief, while the USPS made efforts to have trainings on handling ballots, those trainings were rushed, incomplete, and failed to reach every location even within New York such that many locations handled every ballot they received without applying postmarks.

54. For example, as set out in the Gothamist’s reporting (*supra* note 4), upon information and belief, the USPS location in Rosedale, Queens did not place postmarks on any absentee ballots, instead informing even those voters who asked for postmarks and demanded to speak to supervisors that “[USPS] did not postmark business reply postage paid envelopes, like the ones mailed in this election.”

**The June 23, 2020 Primary Election and Counting Ballots.**

55. Because of the unprecedented volume of absentee ballot requests, some voters, such as Plaintiff Katherine Stabile, did not receive a ballot until June 23 in the mail.

56. When she received it, Ms. Stabile promptly returned her ballot to the nearest USPS mailbox, despite her being in poor health and recently discharged from the hospital (hence, her need for an absentee ballot).

57. Notwithstanding it being mailed on June 23, the USPS failed to postmark her ballot until June 25, 2020.

58. Ultimately, therefore, Ms. Stabile’s vote was deemed invalid because it was not postmarked – through no fault of her own – until June 25. This was also despite Ms. Stabile

literally writing “Ballot was received 6/23 in the afternoon” on her ballot. *See* Ex. 1 at 1, at 2 for “Preliminary Invalid” stamp.

59. A true copy of Ms. Stabile’s invalidated ballot envelope is attached as **Exhibit 1**.

60. Upon information and belief, there exists a large group of voters numbering in the thousands, if not tens of thousands, similarly situated to Ms. Stabile in that:

- i. They mailed a ballot on or before June 23;
- ii. The USPS did not postmark it correctly or at all; and
- iii. Because of a lack of postmark from June 23 or earlier, their votes will not be counted.

61. Even voters who put ballots in the mail on June 22 and earlier have had their ballots invalidated. Plaintiff Jillian Santella deposited her ballot on June 22 at a USPS postal facility, only to find out that the Board of Elections in Queens County invalidated her ballot for an untimely postmark.

62. Plaintiffs Aaron Seabright, James C. McNamee, Kristin Sage Rockerman, Maria Barva, Miriam Lazewatsky, Myles Peterson, Samantha Pinsky, Christian O’Toole, Tess Harkin, Caitlin Phung, and Antonio Pontex-Nunez are voters in Kings County from districts which have not been counted yet by the Board of Elections. Upon information and belief all of their ballots, all deposited in a USPS mailbox by June 22, will also be invalidated for untimely postmarks.

63. This is, of course, for ballots that received postmarks at all. According to Defendant Kellner, “Several commissioners were reporting that they got large batches of envelopes with voted absentee ballots without any postmarks.” *See*, Gothamist, *supra*, note 4.

64. Upon information and belief, therefore:

- i. NY BOE and local boards do not intend to count *any* ballots without postmarks.<sup>10</sup>
- ii. In the alternative: NY BOE and local boards do not intend to count those ballots that were (1) mailed on or before June 23, as required by the Election Law but (2) either (a) do not have a postmark and were marked received by the local board between June 23 and June 30 or (b) have a (incorrect) postmark of June 24 or later.

65. This problem in Brooklyn is especially alarming. Assembly Member Rodneyse Bichotte, The Democratic Chairperson of the Kings County Democratic Committee (also sometimes just called the “Brooklyn Democratic Party”), has stated publicly in an interview on the cable news station NY1 that nearly 4% of ballots, or more than 16,000 ballots in Brooklyn have been invalidated because of issues around postmarks. In her capacity as Democratic Chairperson for Kings County, Assembly Member Bichotte is privy and entitled to data and information not easily available to others.<sup>11</sup>

66. Therefore, upon information and belief, if allowed to throw out ballots as they intend to, the Board will disenfranchise more than 16,000 voters in Brooklyn alone, and hundreds of thousands statewide – all for reasons beyond those voters’ control.

67. Upon information and belief, rather than turning on voter conduct, the validity of tens of thousands of votes will essentially turn on the entirely arbitrary question of which USPS location or box a voter used.

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<sup>10</sup> As noted above, this approach would square better with the “we’re just following the law”-type justifications offered by the Board for this situation. The same section that requires a cancellation mark from on or before election day, read as mandatory (*but see* note 3) would also require a cancellation mark even if the ballot were received after election day.

<sup>11</sup> <https://www.cityandstateny.com/articles/politics/campaigns-elections/heres-whos-blame-tuesdays-disenfranchisement.html>

**Board Comments and Public Statements.**

68. Defendant Douglas Kellner, a Democratic commissioner and co-chair of the state BOE has said: “One of the big problems of going to a vote by mail system is that the Boards of Elections are now in partnership with the U.S. Postal Service for conducting the election.”

69. Upon information and belief, and according to Gothamist, in a conference call with local election officials two days after the primary, Defendant Kellner said that there were complaints that the postmark problem was never resolved. *See, Gothamist, supra*, note 4.

70. Upon information and belief, Defendant Kellner said: “Several commissioners were reporting that they got large batches of envelopes with voted absentee ballots without any postmarks.” *Id.*

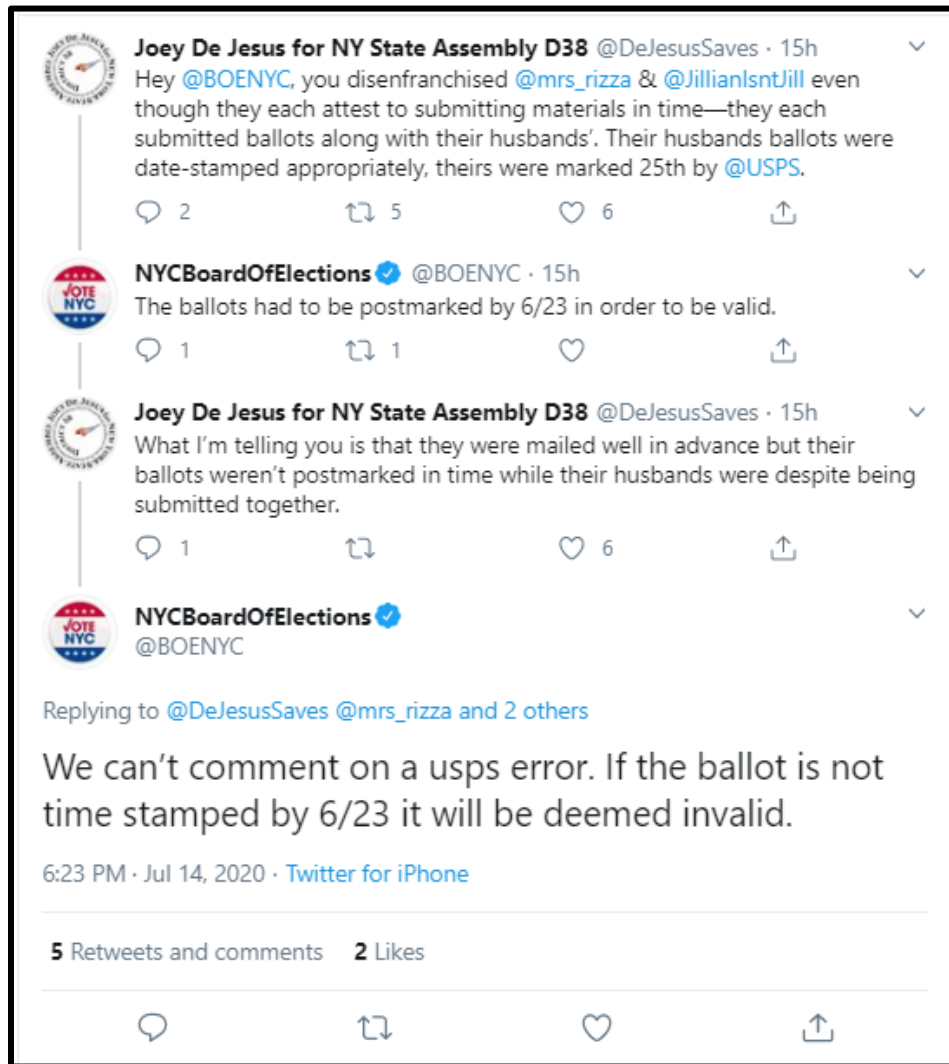
71. Gothamist also reported that Dustin Czarny, the Democratic elections commissioner in Onondaga County in Central New York, and an officer in the New York State Elections Commissioners Association has characterized this as “a persistent problem.” *Id.* Specifically, upon information and belief, Czarny said, “they [e.g., the Board] have had an ongoing issue with the postal service not postmarking election mail, even if it had a stamp.” *Id.*

72. Czarny has been quoted as saying: “The Boards [of Elections] are bound by the law and the law is clear. If a postmark is not on there and we receive them after June 23<sup>rd</sup>, we cannot count those ballots.” *Id.*

73. Upon information and belief, Czarny also commented, in sum and substance, “What’s worse ... is that without those markings election officials have little choice but to toss the ballot.” *Id.*

74. The Board’s “Spokesperson Valerie Vasquez-Diaz said the Board will follow the law until they receive direction otherwise.” *Id.* (direct quotation from reporting).

75. The New York City Board of Elections has publicly tweeted and confirmed their unlawful policy of discarding valid votes as long as the USPS has failed to postmark them. On July 14, 2020, “Joey De Jesus for NY State Assembly D38” Tweeted at the New York City Board of Elections, alerting them to the fact that the BOE and USPS were disenfranchising voters by way of their policy of refusing to count valid votes which the USPS refused to postmark:



<https://twitter.com/BOENYC/status/1283165134614073344?s=20>.



76. In the interest of being specific with allegations: “Joey De Jesus for NY State Assembly D38” tagged two voters in the Tweet, alerting the BOE that “even though they each attest to submitting materials in time – they each submitted ballots along with their husbands” that “[t]heir husbands [sic] ballots were date-stamped appropriately, theirs were marked 25<sup>th</sup> by @USPS.”

77. The New York City Board of Elections Tweeted their response that “[t]he ballots had to be postmarked by 6/23 in order to be valid.”

78. “Joey De Jesus for NY State Assembly D38” replied to the New York City Board of Elections with the following Tweet: “What I’m telling you is that they were mailed well in advance but their ballots weren’t postmarked in time while their husbands [sic] were despite being submitted together.”

79. The New York City Board of Elections doubled down, replying: “We can’t comment on USPS error. If the ballot is not time stamped by 6/23 it will be deemed invalid.”

80. A longer version of the same Twitter exchange is attached as **Exhibit 2**.

81. Thus, it is clear in light of the above detailed admissions and complaints, that the Defendant BOE has long been aware that they are discounting otherwise valid votes for lack of a postmark.

### **COUNT I**

*(42 U.S.C. § 1983: First Amendment Right to Vote; New York State Constitution Art. II)*

82. Plaintiffs incorporate by references all of the allegations above.

83. The right to vote is *the* “fundamental political right, because [it is] preservative of all rights.” *Yick Wo v. Hopkins*, 118 U.S. 356, 370 (1886). “Undoubtedly, the right of suffrage

is a fundamental matter in a free and democratic society.” *Reynolds v. Sims*, 377 U.S. 533, 561-62 (1964).

84. When a case “call[s] upon” the Court “to consider the constitutionality of [an election restriction] as applied[,] ... [t]here is no ‘litmus-paper test’ to answer th[e] question” of constitutionality. *Yang v. Kosinski*, 960 F3d 119, 129 (2d Cir. 2020) (cleaned up), *quoting Anderson v. Celebrezze*, 460 U.S. 780, 789, (1983). Rather, the Court “conduct[s] a two-step inquiry that applies to election-related restrictions.” *Id.* In the first stage, the Court evaluates the burden the restriction places on voters and in the second applies the “*Anderson-Burdick* balancing test” if the restriction is reasonable and nondiscriminatory and “the more familiar test of ‘strict scrutiny’” if the restriction is severe. *Id.*

85. The burden on voters of having their votes simply tossed aside is severe, and therefore requires strict scrutiny.

86. Defendants have unquestionably not used the least restrictive means of achieving whatever government interest they offer, and therefore automatically fail strict scrutiny.

87. However, under either level of review, the restrictions at issue here (e.g., requiring a postmark on a ballot but distributing ballots that will likely not be postmarked by the USPS) do not sufficiently advance any government interest to past muster.

88. First, the Board’s official statements make clear that – as the Board has stated – in their own view, *no* government interest is advanced by the postmark requirement at all.

89. Second, any government interest served by the restriction is already well-served by other (non-restrictive) parts of the election law, to the point where the restriction fails to *additionally* further whatever government interest is claimed. For example, Any state interest in assuring timely voting is already well-served by the June 30 hardstop *also* contained in NY Elec.

L. §8-412 (stating boards of election should only count ballots “received by such board of elections not later than seven days following the day of election”). Any *additional* assurance of timeliness is far outweighed by the significant burden on voters involved in simply tossing out more than 4% of votes.

90. Finally, as the Board’s official statements seem to concede, any balancing of the state interest against its burden decidedly tips in favor of *not* disenfranchising voters.

91. Thus, as applied, the postmark requirement in conjunction with N.Y. Exec. Order No. 202.26 unduly burden the right to vote.

## **COUNT II**

*(42 U.S.C. § 1983: Equal Protection and One Person, One Vote and related New York State Constitutional Provisions)*

92. Plaintiffs incorporate by references all of the allegations above.

93. The principle of “one person, one vote” requires that courts seek to “[e]nsure that each person’s vote counts as much, insofar as it [i]s practicable, as any other person’s.” *Hadley v. Junior Coll. Dist. of Metro. Kan. City*, 397 U.S. 50, 54 (1970).

94. And the Equal Protection Clause of the Fourteenth Amendment requires “that all persons similarly situated [] be treated alike.” *City of Cleburne v. Cleburne Living Ctr.*, 473 U.S. 432, 439 (1985).

95. Indeed, “[a]n early case in our one person, one vote jurisprudence arose when a State accorded arbitrary and disparate treatment to voters in its different counties [and t]he [Supreme] Court found a constitutional violation.” *Bush v. Gore*, 531 U.S. 98, 107 (2000), *describing Gray v. Sanders*, 372 U.S. 368, (1963).

96. In the absence of statewide – and indeed, nationwide – consistency in how the USPS handles ballots, the NY Elec. L. §8-412 postmark requirement subjects absentee voters to

arbitrary differences in the way their ballots are counted depending on where they reside and, in some circumstances, depending on who happens to be collecting mail.

97. As detailed above, then, voters' absentee ballots will be counted or not counted with lightning-like randomness: depending on where the voter lived and what their local USPS office was doing or told, two voters could cast identical ballots, at exactly the same time, on the same day, and yet one ballot would be counted and one would not.

98. And, even in the presence of full information (something Plaintiffs and those similarly situated did not have), the burden of handling this randomness would fall much more heavily on people with significant health risks or other factors making the risk of voting in person during a pandemic more severe.

99. Thus, as applied, the postmark requirement in conjunction with N.Y. Exec. Order No. 202.26 violates the Constitution's promise of Equal Protection and its promise of fundamental Due Process.

### **COUNT III**

*(42 U.S.C. § 1983: Due Process and related New York State Constitutional Provisions)*

100. Plaintiffs incorporate by references all of the allegations above.

101. As alleged above, Defendants have given Plaintiffs numerous assurances that their votes would be counted if they simply dropped absentee ballots in a USPS box by June 23, 2020.

102. More specifically, and misleadingly given the positions they are now taking, Defendants assured Plaintiffs that:

- i. There was no need to affix, or benefit to affixing, postage to an absentee ballot;

ii. Absentee ballots could be placed in a mailbox up through June 23;<sup>12</sup>

103. Just as, “[w]hen a candidate relies on the Board of Elections for procedural guidance, that candidate may have a viable due process claim if he is excluded from the ballot because of errors resulting from his reasonable reliance on the Board,” a voter so relying also has their due process rights violated. *Farrell v. Bd. Of Elections in NY*, 1985 US Dist LEXIS 16669, at \*5, n 1 (SDNY Aug. 20, 1985), No. 85 Civ. 6099 (JES).

104. And similarly, courts have long excused errors introduced in the voting process, that technically would render some document as having “a fatal defect,” where those errors are created by the Board of Elections. *Green v DiNapoli*, 96 NY2d 910, 912 (2001).

105. As a result, to throw out the ballots of Plaintiffs and other similarly situated would be to violate their due process rights under the Fourteenth Amendment and corresponding portions of the New York State Constitution.

**WHEREFORE**, Plaintiffs respectfully requests that this Court:

- (a) Issue a declaratory judgment that Defendants’ actions have violated Plaintiffs rights under the Federal and New York State Constitutions;
- (b) Enter an order requiring Defendants to ensure that each and every local board of elections counts all ballots received on or before June 30, 2020;
- (c) Grant Plaintiffs their attorney’s fees, costs, and litigation expenses pursuant to 42 U.S.C. § 1988 and 42 U.S.C. § 12133;
- (d) Grant any other and further relief that the Court may determine to be necessary and proper

---

<sup>12</sup> Indeed, one Plaintiff did not even receive her absentee ballot until June 23 – if there was no possibility of that ballot being counted, that places someone in a remarkably difficult position.

Dated: July 16, 2020.

Respectfully submitted,

/s/

---

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Elena L. Cohen  
Jessica Massimi  
Jonathan Wallace, *of counsel*  
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F: (888) 370-2397  
[ali@najmilaw.com](mailto:ali@najmilaw.com)

# Exhibit 1



Name and Complete Address

KATHERINE STABILE  
186-34 Radnor Rd.  
JAMAICA, N.Y. 11432

NEW YORK

NY 100

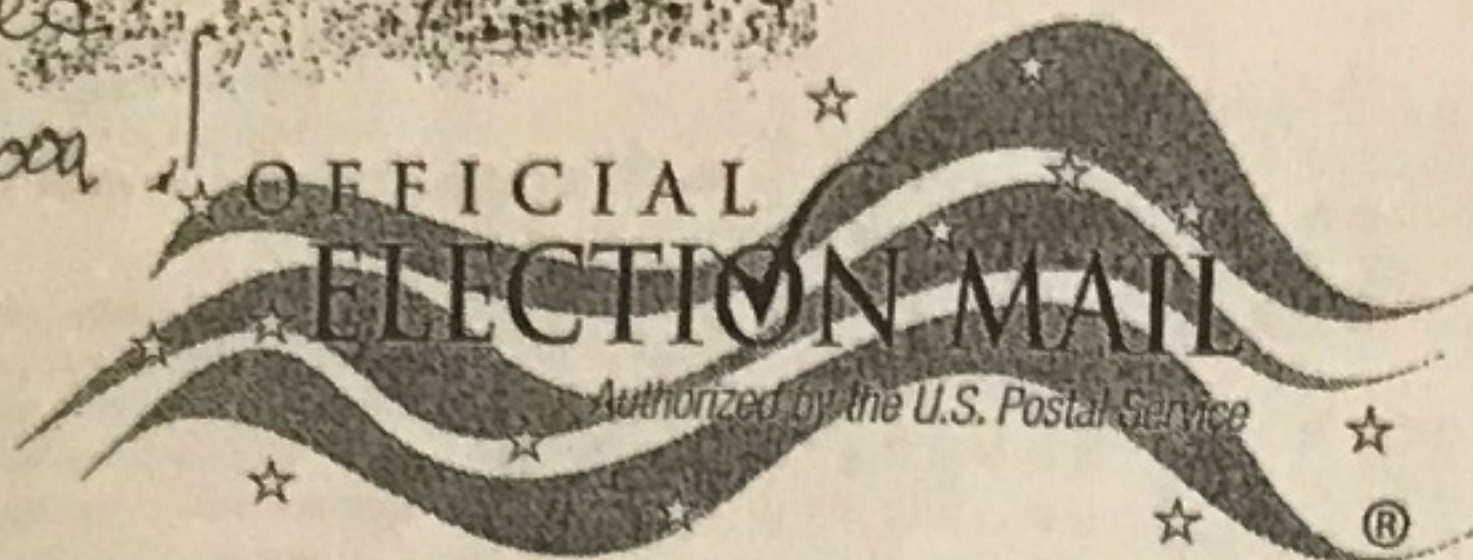
25 JUN 20

PM 14 L

34/24

NO POST  
NECESS.  
IF MAIL  
IN THI  
UNITED ST

Ballot was received  
6/23 in the afternoon



OFFICIAL ABSENTEE BALLOTING MATERIAL - FIRST CLASS MAIL

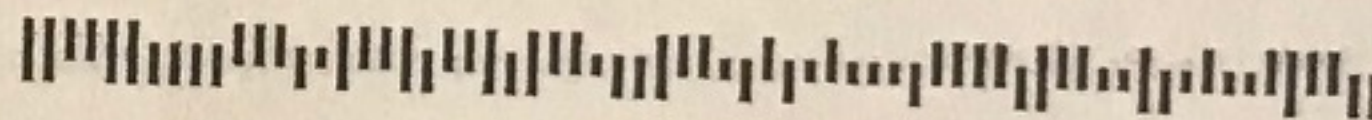
BUSINESS REPLY MAIL

FIRST-CLASS MAIL PERMIT NO. 4339 NEW YORK NY

POSTAGE WILL BE PAID BY ADDRESSEE

BOARD OF ELECTIONS - QUEENS  
11835 QUEENS BOULEVARD 11TH FLOOR  
FOREST HILLS NEW YORK 11375-9823

06/27/20  
ON BOE



## OFFICIAL ABSENTEE BALLOT FOR

Primary ELECTION June 23 20 20  
NAME OF VOTER KATHERINE E STABILE  
RESIDENCE 186-34 RADNOR RD. JAM.  
CITY OF NEW YORK, COUNTY OF QUEENS  
034 ELECTION DISTRICT 24 ASSEMBLY DISTRICT  
PARTY ENROLLMENT (IF PRIMARY) Democrat

Voter must sign and date the statement on the reverse side of the envelope.  
Votante debe firmar y fechar la declaración en el lado inverso del sobre.  
選民必需在此信封背面的聲明書上簽名並註明日期  
투표자는 반드시 봉투 뒷면 진술에 서명하고 날짜를 기입하십시오.  
ঝামের উল্টো পাশের বিবৃতির নিচে ভোটারকে অবশ্যই স্বাক্ষর করতে এবং তারিখ লিখতে হবে।

## INSTRUCTIONS TO VOTER

After marking ballot, fold and enclose it in this envelope, and seal it. Insert this envelope in the return envelope provided. The return envelope with ballot enclosed must reach the Board of Elections not later than 9 P.M. on Election Day, if delivered in person, OR be postmarked not later than the day before the election and received at the Board of Elections not later than seven days following the day of a primary, special or general election to be cast and counted. Do not enclose an application for an absentee ballot in this envelope. A ballot application, if any, should be enclosed in the return envelope together with this envelope containing the absentee ballot.

## INSTRUCCIONES PARA EL VOTANTE

Después de marcar la papeleta; dóblela y póngala en el sobre y séllelo. Ponga este sobre, en el sobre de regreso proporcionado. El sobre de regreso con la papeleta adentro debe ser recibida por la Junta de Elecciones a más tardar las 9 P.M. en el día de la Elección, si es entregado en persona, O debe ser matasellado a más tardar el día antes de la elección y ser recibida por la Junta de Elecciones a más tardar siete días después de la elección primaria, especial o general para que su voto sea emitido y contado. No envíe una aplicación para una papeleta de voto ausente en este sobre. La aplicación para la papeleta de voto ausente, si hay alguna, debe mandarse en el sobre de regreso junto con este sobre el cual contiene la papeleta de voto ausente.

## 投票說明

標記選票後，將選票折疊放入此缺席選票專用信封並將信封封好。將此裝有缺席選票的信封放入紐約市選舉委員會提供的回函信封裏。  
如果親自遞交裝有此缺席選票的回函信封必須於選舉日當天晚上9點送達選舉委員會，或以郵寄方式寄回選舉委員會的回函信封上需蓋有不遲於選舉日前一天日期的郵戳，並於初選，補選或普選日後的七日內由選舉委員會收悉，俾使您的選票得以投出並予以計算在內。請不要將缺席選票申請表裝入此缺席選票專用的信封內。如需提交缺席選票申請表，應該與缺席選票專用的信封分別放入回函信封內。

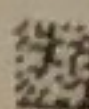
## 투표자에 지시사항

투표용지에 표시하고, 접은후 이 봉투에 넣어서 봉합합니다. 이 봉투를 준비된 발신인 봉투에 넣습니다. 직접 전달시는 투표용지가 들은 발신인 봉투가 반드시 선거일 오후 9시 전까지 선관위에 전달되어야 하며, 또 우편소인은 선거일 하루 전날까지 찍혀있어야하며, 선관위가 예비선거, 보궐선거, 또한 총선거후 칠일내에 접수해야 집계됩니다. 이 봉투에는 부재자 투표 신청서를 동봉하지 마십시오. 만일 투표용지 신청서가 있다면 이 부재자 투표용지가 들은 봉투와 같이 발신인 봉투에 넣습니다.



VOTER ID: 304332397  
COUNTY: QUEENS

June 23, 2020 Primary Election  
Queens AD 24 ED 034



001858

KATHERINE E STABILE  
186-34 RADNOR ROAD  
JAMAICA, NY 11432



Preliminary Invalid

XMB

RECEIVED  
QUEENS BOARD OF ELECTIONS  
IN THE CITY OF NEW YORK

2020 JUN 27 A 4:01

OFFICIAL BALLOT, ABSENTEE  
VOTER  
COUNTY OF QUEENS  
STATEMENT OF ABSENTEE VOTER

I do declare that I am a citizen of the United States, that I am duly registered in the election district shown on the reverse side of this envelope and I am qualified to vote in such district; that I will be unable to appear personally on the day of the election for which this ballot is voted at the polling place of the election district in which I am a qualified voter because of the reason given on my application heretofore submitted; that I have not qualified nor do I intend to vote elsewhere, that I have not committed any act nor am I under any impediment which denies me the right to vote.

I hereby declare that the foregoing is a true statement to the best of my knowledge and belief, and I understand that if I make any material false statement in the foregoing statement of absentee voter, I shall be guilty of a misdemeanor.

PAPELETA OFICIAL, VOTANTE AUSENTE  
CONDADO DE QUEENS  
DECLARACION DE VOTANTE AUSENTE

Yo declaro ser un ciudadano(a) de los Estados Unidos, que estoy debidamente inscrito(a) en el distrito electoral estipulado en el lado inverso de este sobre y que estoy calificado(a) para votar en dicho distrito; que voy a ser incapaz de aparecer en persona en el día de la elección para la que se votó en esta papeleta, en el centro de votación del distrito electoral en el que soy un votante calificado, por la razón dada en mi solicitud aquí sometida; que no he calificado ni tengo intenciones de votar en otro sitio, que no he cometido ningún acto ni estoy bajo un impedimento que me niega el derecho de votar.

Declaro por este medio, según mi conocimiento y creencia, que lo anterior es una declaración verdadera. Entiendo que si hago cualquier declaración falsa en la siguiente declaración de votante ausente, seré culpable por un delito menor.

官方選票, 缺席選票  
QUEENS 郡  
缺席選票聲明書

我鄭重聲明我是美國公民, 我是此信封背面所註明之選區的合格登記選民, 我具備在此選區投票的資格; 我無法在選舉日當天親自到投票處投票, 我符合之前所遞交選民登記表上所述在此選區投票的資格; 我未在其它地區具備或申請投票權, 我沒有任何犯罪行為或因重罪而被否決我投票的權利。

我在此聲明以上所述皆屬事實, 並瞭解如我做出不實的缺席選票聲明, 我將會被判以輕罪。

공식 투표용지, 부재자 투표자  
QUEENS 카운티  
부재자 투표자 진술서

본인은 미국 시민이며 이봉투 뒷면에 기재된 선거구에 등록되어 있고; 본인이 제출한 신청서에 기술한 이유로 선거날 투표용지가 있는 선거구에 참여할 수가 없으며; 자격 미달이나 다른 곳에 투표할 의도가 있거나 또는 어떤 범죄도 행하지 않았으며 또한 투표할 권리에 부적절한 아무런 일도 행하지 않았음을 선서합니다

본인은 진술한 것이 본인이 알고있는 모든 진실임을 선서하며, 진술한 부재자 투표자 진술서 내용에 거짓이 있을시는 경범죄에 해당한다는 것을 알고있습니다.

আবসেন্টি ভোটারের জন্য  
অফিসিয়াল ব্যালট  
কাউন্টি অব QUEENS  
আবসেন্টি ভোটারের বিবৃতি

আমি ঘোষণা করছি যে, আমি মার্কিন যুক্তরাষ্ট্রের নাগরিক, যে আমি এই খামের বিপরীত অংশে উল্লিখিত নির্বাচন ডিসট্রিক্টের জন্য সঠিকভাবে নিবন্ধিত হই। আমি এই ডিসট্রিক্টে ভোটদানের যোগ্যতা রাখি; দাখিল করা কারণে আমি যে ডিসট্রিক্টে ভোট যোগ্যতা রাখি সেই ডিসট্রিক্টে আমি নির্বাচনে ভোটকেন্দ্রে স্বয়ং উপস্থিত হয়ে এই ব্যালটে করতে অপারগ; যে আমার অন্য কোথাও যে যোগ্যতা কিংবা উদ্দেশ্য নেই, যে আমি এমন কে করিনি অথবা আমার কোন অন্তরায় নেই যার আমার ভোটদানের অধিকার থেকে বঞ্চিত হবে। আমি এতদ্বারা ঘোষণা করছি যে, আমার জ্ঞান এবং মতে উপরে উল্লেখ করা বিবৃতি সত্য, এবং উপরে করা আবসেন্টি ভোটারের বিবৃতি অসত্য হলে, তা বহির্ভূত কাজ করার দোষে দোষী সাব্যস্ত হবে।


X Katherine E. Stabile  
Signature or Mark of Voter/ Firma o Marca Del Votante/  
選民の署名或記號/ 투표자의 서명 또는 표시/

X


Signature and Address of Witness (Required only if voter does not sign his own name)




## **Exhibit 2**

 **Joey De Jesus for NY State Assembly D38** @DeJesusSaves · 15h  
Hey @BOENYC, you disenfranchised @mrs\_rizza & @JillianIsntJill even though they each attest to submitting materials in time—they each submitted ballots along with their husbands'. Their husbands ballots were date-stamped appropriately, theirs were marked 25th by @USPS.


2 5 6

 **NYCBoardOfElections** @BOENYC · 15h  
The ballots had to be postmarked by 6/23 in order to be valid.


1 1

 **Joey De Jesus for NY State Assembly D38** @DeJesusSaves · 15h  
What I'm telling you is that they were mailed well in advance but their ballots weren't postmarked in time while their husbands were despite being submitted together.


1 6

 **NYCBoardOfElections** @BOENYC · 15h  
We can't comment on a usps error. If the ballot is not time stamped by 6/23 it will be deemed invalid.


4 5 2

 **Jillian Santella** @JillianIsntJill · 15h  
My ballot was mailed on 6/22. Why would other ballots mailed from the same location at the same time/date be postmarked on 6/23, but mine on 6/25?


2 1 3

 **NYCBoardOfElections** @BOENYC · 15h  
I apologize but we can't comment on @USPS actions.

1 1

 **Joey De Jesus for NY State Assembly D38** @DeJesusSaves · 15h  
You don't get to disenfranchise a thousand people and then just apologize, YOU HAVE THEIR BALLOTS. COUNT THEM!

1 5

 **NYCBoardOfElections** @BOENYC

Replying to @DeJesusSaves @JillianIsntJill and 2 others

Again, we do not have the ability to accept a ballot that was not postmarked by 6/23.

6:40 PM · Jul 14, 2020 · Twitter for iPhone